

LAW ENFORCEMENT ACADEMY[501]

Regulatory Analysis

Notice of Intended Action to be published: 501—Chapter 1
“Organization and Administrative Processes”

Iowa Code section(s) or chapter(s) authorizing rulemaking: 17A, 80B, and 80D
State or federal law(s) implemented by the rulemaking: Iowa Code chapters 80B and 80D

Public Hearing

A public hearing at which persons may present their views orally or in writing will be held as follows:

July 14, 2026
9 to 10 a.m.

In person: 7105 NW 70th Avenue
Burma Road, Building A41
Johnston, Iowa
Online: us06web.zoom.us/j/88403237275

Public Comment

Any interested person may submit written comments concerning this Regulatory Analysis, which must be received by the Iowa Law Enforcement Academy no later than 4:30 p.m. on July 14, 2026. Comments should be directed to:

Kristi Traynor
Iowa Law Enforcement Academy
P.O. Box 130
Johnston, Iowa 50131
Email: kristi.traynor@iowa.gov

Purpose and Summary

Chapter 1 describes the organization and administrative processes of the Iowa Law Enforcement Academy Council, including the definitions for the remainder of the Council’s administrative rules. This proposed chapter was reviewed as a part of the Red Tape Review required by Executive Order 10. The Council deleted redundant language and eliminated restrictive terms.

Analysis of Impact

1. Persons affected by the proposed rulemaking:

• **Classes of persons that will bear the costs of the proposed rulemaking:**

This proposed rulemaking does not have a cost to the public.

• **Classes of persons that will benefit from the proposed rulemaking:**

This proposed rulemaking will benefit the public by clearly defining the terms used in the chapters adopted by the Council, identifying the organization and procedures of the Council as required by Iowa Code sections 80B.7 and 80B.9, and allowing the Council to ensure active licensees comply with mandatory professional development.

2. Impact of the proposed rulemaking, economic or otherwise, including the nature and amount of all the different kinds of costs that would be incurred:

• **Quantitative description of impact:**

Iowa's law enforcement officers will benefit from understanding the Council's procedures and authority, enabling them to plan for necessary business with the Council.

- **Qualitative description of impact:**

The public will benefit from clarity and understanding of the Council's organization and procedures and from assurances that licensees comply with mandatory professional development.

3. **Costs to the State:**

- **Implementation and enforcement costs borne by the agency or any other agency:**

There are no known costs. The Academy has staff who already engage in similar functions for Council matters.

- **Anticipated effect on State revenues:**

This proposed rulemaking has no anticipated impact on State revenues.

4. **Comparison of the costs and benefits of the proposed rulemaking to the costs and benefits of inaction:**

Iowa Code sections 80B.7 and 80B.9 require the Council to set forth its procedures through this proposed rulemaking.

5. **Determination whether less costly methods or less intrusive methods exist for achieving the purpose of the proposed rulemaking:**

This proposed rulemaking has been streamlined, clarified, and made less restrictive where possible in accordance with the goals and directives of Executive Order 10.

6. **Alternative methods considered by the agency:**

- **Description of any alternative methods that were seriously considered by the agency:**

No alternative methods were considered.

- **Reasons why alternative methods were rejected in favor of the proposed rulemaking:**

Not applicable.

Small Business Impact

If the rulemaking will have a substantial impact on small business, include a discussion of whether it would be feasible and practicable to do any of the following to reduce the impact of the rulemaking on small business:

- Establish less stringent compliance or reporting requirements in the rulemaking for small business.

- Establish less stringent schedules or deadlines in the rulemaking for compliance or reporting requirements for small business.

- Consolidate or simplify the rulemaking's compliance or reporting requirements for small business.

- Establish performance standards to replace design or operational standards in the rulemaking for small business.

- Exempt small business from any or all requirements of the rulemaking.

If legal and feasible, how does the rulemaking use a method discussed above to reduce the substantial impact on small business?

The proposed rulemaking does not have a substantial impact on small business. This rulemaking does not establish design or operational standards.

Text of Proposed Rulemaking

ITEM 1. Rescind 501—Chapter 1 and adopt the following **new** chapter in lieu thereof:

CHAPTER 1
ORGANIZATION AND ADMINISTRATIVE PROCESSES

501—1.1(80B,80D) Definitions. As used in this chapter and 501—Chapters 2 through 6 and 8 through 10:

“*Academy*” means the Iowa law enforcement academy.

“*Applicant*” means an individual filing an application for consideration before the council.

“*Area school*” means a training school approved by the council that provides noncertifying courses for more than one law enforcement agency.

“*Basic training course*” means the initial training course completed by a jail administrator, jailer, temporary holding facility administrator, or public safety telecommunicator within the required time frame from their date of hire.

“*Break in service*” means a gap in employment in the state of Iowa.

“*Certification*” means the license issued to a law enforcement officer or a reserve officer upon documentation that the officer is employed and has successfully completed the training requirements for the specific license.

“*Code of professional conduct*” means a set of ethical principles governing the conduct of all law enforcement officers and reserve officers.

“*Conviction*” means a conviction in any federal, military, tribal, state, county, municipal, or juvenile court; a voluntary forfeiture of bail, bond, or collateral deposited to secure a defendant’s appearance in court as final disposition; the payment of a fine or civil penalty; a plea of guilty or nolo contendere; or a finding of guilt, even if the adjudication of guilty is deferred, withheld, not entered, sealed, or expunged; whether the plea or conviction is set aside or withdrawn, or the case or charge is dismissed or reduced where the setting aside, withdraw, dismissal, or reduction is based upon lenity or rehabilitation rather than upon a defect in the legality or factual basis of the plea, finding of guilt or conviction; and any conviction for which the person is pardoned.

“*Core competency*” means the effective and successful application of combined skills, knowledge, and behaviors in a given situation.

“*Core concept*” means an element of understanding through education or study that forms a foundation. Concepts are the building blocks for skills.

“*Core skill*” means a specific, trainable ability that is gained by applying concepts. Skills are the building blocks of competencies.

“*Council*” means the Iowa law enforcement academy council.

“*Director*” means the director of the Iowa law enforcement academy.

“*Discipline*” means the process of sanctioning a certification, license, endorsement, or waiver issued by the council.

“*Employing agency*” means any state, county, municipal, or tribal government or governmental body that employs an individual under the academy’s statutory authority.

“*Feasibility study*” means a comprehensive assessment that determines the viability of a proposed regional training center identifying the technical, economic, operational, and logistical challenges to ensure the proposed regional training center will align with the council’s mission. A feasibility study includes a preliminary analysis, market research, financial assessment, technical and organizational needs, and risk analysis.

“*Jail*” means any place administered by the county sheriff and designed to hold inmates for as long as lawfully required but not to exceed one year pursuant to Iowa Code chapters 356 and 356A.

“*Jail administrator*” means the sheriff, sheriff’s designee, or the executive head of any agency operating a jail.

“*Law enforcement practice*” means experience gained by a certified law enforcement officer whose primary job function is the enforcement of criminal laws and the prevention and detection of crime.

“*Local school*” means a training school approved by the council that provides noncertifying courses for its own employees.

“*Professional development*” means relevant training that will maintain, improve, or expand skills and knowledge to satisfy annual training and certification requirements.

“*Qualified licensed provider*” means a health care provider with the necessary education, training, and state-mandated license to perform professional services within the provider’s scope of practice.

“*Reciprocity*” means a pathway to certification that includes certification through examination, military reciprocity, or federal reciprocity.

“*Regional training center*” means a training center approved by the council that provides courses for level I academies, level II academies, or reserve officers.

“*Regional training center coordinator*” means the individual who is responsible for overseeing, implementing, and assessing course curriculum and instruction standards at a council-approved regional training center.

“*Revocation*” means the process by which the council removes an individual’s certification.

“*Service in the uniformed services*” means the performance of duty on a voluntary or involuntary basis in a uniformed service as defined by the federal Uniformed Services Employment and Reemployment Rights Act of 1994, as amended to [effective date of the rulemaking].

“*Successfully complete*” means to demonstrate the ability to perform all practical skills safely, effectively, and within the standards outlined by the academy.

“*Temporary holding facility*” means a temporary holding facility as defined in 201—Chapter 51.

“*Weapon*” means any firearm, striking instrument, conductive energy device, or chemical agent authorized for use as a weapon by the employing agency.

This rule is intended to implement Iowa Code sections 80B.3, 80B.11, 80B.13, 80D.7, and 321.52.

501—1.2(80B,80D) Purpose of council. The council administers and enforces the provisions of Iowa Code chapters 80B and 80D and 501—Chapters 1 through 10 and 2504 through 2506. The mission of the council is to protect the health, safety, and welfare of the public by certifying qualified individuals as law enforcement officers and reserve officers. Responsibilities of the council include but are not limited to:

1.2(1) Licensing and training. Licensing qualified law enforcement officers and reserve officers who successfully complete a pathway to certification and providing basic training programs for jailers and public safety telecommunicators.

1.2(2) Professional development. Developing and administering a program of annual professional development requirements to ensure the continued competency of individuals certified and trained by the council.

1.2(3) Discipline. Imposing discipline on law enforcement officers and reserve officers as provided by statute and rule.

This rule is intended to implement Iowa Code sections 80B.2, 80B.11, 80B.11A, 80B.11C, 80B.13, and 80D.4A.

501—1.3(80B) Council proceedings.

1.3(1) Meetings. The majority of the council’s meetings will be held at the academy, Camp Dodge, 7105 NW 70th Avenue, Building A41, Johnston, Iowa.

a. The council will annually, at its regularly scheduled meeting in June, elect a chair and vice chair from its membership to begin serving upon election.

b. The council will approve annual meeting dates by at least June 30.

c. The council may schedule special meetings called by the chair or, upon request to the chair by six members of the council or upon request of the director.

d. To be placed on the agenda, completed materials will be received at least ten days prior to a scheduled council meeting. Materials from emergency or unusual circumstances may be added to the agenda with the chair’s approval.

e. Persons in attendance at council meetings may be granted an opportunity to speak on an issue before the council at the discretion of the chair. The length and frequency of public comment will be at the discretion of the chair.

f. The council will govern its meetings in accordance with Iowa Code chapter 21 and its proceedings by Robert’s Rules of Order, Revised.

1.3(2) *Quorum and majority vote.* A quorum will consist of two-thirds of the currently appointed voting members of the council. Action of the council must be approved by a simple majority of the voting members present.

1.3(3) *Authority.* The council has the authority to:

- a. Establish committees of the council.
- b. Establish fees.
- c. Hold a closed session if the council votes to do so in a public roll-call vote with an affirmative vote of at least two-thirds if the total council is present or a unanimous vote if fewer are present. The council will keep minutes of all discussion, persons present, and actions occurring at a closed session. The records will be stored securely at the academy.
- d. Investigate alleged violations of statutes or rules that relate to the practice of licensees upon receipt of a complaint or upon the council's own initiation.
- e. Initiate and impose licensee discipline.
- f. Monitor licensees that are restricted by council order.
- g. Approve curriculum for certifying law enforcement and reserve officers and approve curriculum for basic training of jailers and public safety telecommunicators.
- h. Approve the operational standards of the academy's certifying courses, local and area schools, and regional training centers.
- i. Develop and implement annual professional development requirements to ensure the continued competency of individuals certified by the council.
- j. Perform any other functions authorized by a provision of law.

This rule is intended to implement Iowa Code sections 80B.7 and 80B.9 and chapter 21.

501—1.4(80B) Information, submissions or requests. General inquiries regarding the council, and all submissions to or requests of the council will be made through the Director, Iowa Law Enforcement Academy, P.O. Box 130, Johnston, Iowa 50131 or at ileacouncil@iowa.gov.

This rule is intended to implement Iowa Code section 80B.9.

501—1.5(80B) Exigent action required. In the event exigent action is required by the council, the director or academy legal counsel may poll individual council members concerning the needed action. The vote of each member will be recorded and the agreement of a majority of voting members will constitute official action by the council. The action will be confirmed at the next scheduled council meeting and the reason for the action reflected in the minutes.

This rule is intended to implement Iowa Code sections 80B.9 and 80B.13.

501—1.6(80B) Audit of professional development. The council may select officers, jailers, or public safety telecommunicators for audit of professional development on an annual basis.

1.6(1) *Audit.* If selected for audit, the individual will provide documentation for professional development within 30 days of notice. The documentation will contain a training overview, instructor name, length of training, training date and location, and any training scores achieved. An extension of time may be granted on an individual basis.

1.6(2) *Record retention.* Professional development documentation will be maintained for three full calendar years.

1.6(3) *Incomplete or unsatisfactory documentation.* If the submitted documentation is incomplete or unsatisfactory, the individual may submit make-up credit to cover the deficit. The deadline for make-up credit is 90 days from the date of notice of deficit.

1.6(4) *Deficit.* A deficit will result in an investigative referral.

This rule is intended to implement Iowa Code sections 80B.11, 80B.11A, 80B.11C, 80B.13, 80B.13A, and 80D.4A.

501—1.7(80B,80D) Time tolled. Time requirements for obtaining certification, completing required training, and completion of mandatory professional development are tolled during the period an individual is absent from employment because of service in the uniformed services.

This rule is intended to implement Iowa Code sections 80B.11, 80B.11A, 80B.11C, 80B.13, 80B.13A, and 80D.4A and 38 U.S.C. §4301 through 4335.

501—1.8(17A,80B,80D) Uniform rules. The Uniform Rules on Agency Procedure, 7—Chapters 2500 through 2506, are rules generally applicable to agencies pursuant to Iowa Code section 17A.24. Additions, exceptions, or amendments to the corresponding chapters are found in 501—paragraphs 2504.1(1)“a” through “d,” rules 501—2505.9(22,80B,80D) through 2505.12(22,80B,80D), and rule 501—2506.8(17A).

This rule is intended to implement Iowa Code section 17A.24.